PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E, FEBRUARY 2008 AND MEASURE LB, JUNE 2016 BOND CONSTRUCTION FUNDS FINANCIAL AUDIT

June 30, 2019



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LONG BEACH COMMUNITY COLLEGE DISTRICT PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E, FEBRUARY 2008 AND MEASURE LB, JUNE 2016 BOND CONSTRUCTION FUNDS FINANCIAL AUDIT

June 30, 2019

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INDEPENDENT AUDITORS' REPORT

The Board of Trustees
The Citizens' Oversight Committee
Long Beach Community College District
Long Beach, California

Report on the Financial Statements

We have audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the Long Beach Community College District (the District) as of and for the fiscal year ended June 30, 2019, and have issued our report thereon dated December 2, 2019. We have also audited the accompanying financial statements of the Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) of the District as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and



The Board of Trustees
The Citizens' Oversight Committee
Long Beach Community College District

the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) of the District as of June 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, the financial statements present fairly only the Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) and do not purport to, and do not, present fairly the financial position of the District as of June 30, 2019, or the change in its financial position for the year ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 2, 2019 on our consideration of the District's internal control over the Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over the Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over the Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) financial reporting and compliance.

CliftonLarsonAllen LLP Glendora, California

Clifton Larson Allen LLP

December 2, 2019

FINANCIAL SECTION

PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E, FEBRUARY 2008 AND MEASURE LB, JUNE 2016 BOND CONSTRUCTION FUNDS

BALANCE SHEETS June 30, 2019

	Measure E Measure LB	
Assets		
Cash in county treasury	\$ 62	\$ 28,000,028
Accounts receivable		154,438
Prepaid expenditures		1,913,063
Total Assets	\$ 62	\$ 30,067,529
Liabilities and Fund Balance		
Liabilities		
Accounts payable	\$	\$ 7,524,124
Total Liabilities		7,524,124
Fund Balance		
Restricted	62	22,543,405
Total Fund Balance	62	22,543,405
Total Liabilities and Fund Balance	\$ 62	\$ 30,067,529

PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E, FEBRUARY 2008 AND MEASURE LB, JUNE 2016 BOND CONSTRUCTION FUNDS

STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE For the Fiscal Year Ended June 30, 2019

	Measure E		Measure LB	
Revenues				
Interest and investment income	\$		\$	894,096
Total Revenues				894,096
Expenditures				
Salaries				252,780
Benefits				121,768
Supplies				49,027
Other services				6,171,315
Capital outlay		12,537		26,274,992
Total Expenditures		12,537		32,869,882
Net change in fund balance		(12,537)		(31,975,786)
Fund Balance at Beginning of Year		12,599		54,519,191
Fund Balance at End of Year	\$	62	\$	22,543,405

PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E, FEBRUARY 2008 AND MEASURE LB, JUNE 2016 BOND CONSTRUCTION FUNDS

NOTES TO THE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Accounting Policies

The accompanying financial statements have been prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board and *Audits of State and Local Governmental Units* issued by the American Institute of Certified Public Accountants.

Cash in the County Treasury is recorded at cost, which approximates fair value.

Financial Reporting Entity

The financial statements include only the Measure E, February 2008 and Measure LB, June 2016 Bond Construction Funds of the Long Beach Community College District ("the District"). These funds were established to account for the proceeds of general obligation bonds issued under the General Obligation Bond election of February 2008 for Measure E and June 2016 for Measure LB and to account for the project expenditures authorized by each measure. These financial statements are not intended to present fairly the financial position and results of operations of the District in compliance with accounting principles generally accepted in the United States of America.

Basis of Accounting

The Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) of the District are maintained on the modified accrual basis of accounting. As such, revenues are recognized when they become susceptible to accrual, which is to say, when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or services rendered).

Fund Structure

The Statements of Revenues, Expenditures and Change in Fund Balance is a statement of financial activities of the Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) related to the current reporting period. Fund expenditures frequently include amounts for land, buildings, equipment, retirement of indebtedness, transfers to other funds, etc. Consequently, these statements do not purport to present the result of operations or the net income or loss for the period as would a statement of income for a profit-type organization.

PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E, FEBRUARY 2008 AND MEASURE LB, JUNE 2016 BOND CONSTRUCTION FUNDS

NOTES TO THE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Fund Balance Classification

The governmental fund financial statements present fund balance classifications that comprise a hierarchy based on the extent to which the District is bound to honor constraints on the specific purposes for which amounts can be spent. Restricted fund balances are amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. The fund balance of the Bond Construction Funds is therefore classified as restricted.

Balances at June 30, 2019 were restricted for the following uses:

Capital Projects (Measure E, February 2008)
Capital Projects (Measure LB, June 2016)
\$ 22,543,405

Capital Assets and Long-Term Debt

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) are determined by its measurement focus. The fund is accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered a measure of "available spendable resources". Thus, the capital assets and long-term liabilities associated with Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) are accounted for in the basic financial statements of the District.

Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E, FEBRUARY 2008 AND MEASURE LB, JUNE 2016 BOND CONSTRUCTION FUNDS

NOTES TO THE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2019

NOTE 2: CASH IN COUNTY

In accordance with the *Budget and Accounting Manual* and Education Code Section 15146(g), the District maintains its cash related to the Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) in the Los Angeles County Treasury (the County) as part of the common investment pool. These pooled funds are carried at cost which approximates fair value. The fair market value of the District's Bond Construction Funds' – (Measure E, February 2008 and Measure LB, June 2016) deposits in this pool as of June 30, 2019, as provided by the pool sponsor, was approximately 99.9% of amortized cost and is based upon the District's prorata share of the fair value for the entire portfolios (in relation to the amortized cost of the portfolio). The District's deposits in the fund are considered to be highly liquid.

The County is authorized to deposit cash and invest excess funds by California Government Code Sections 53534, 53635, 53601, and 53648. The county is restricted to invest in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. The funds maintained by the county are either secured by federal depository insurance or are collateralized. The county investment pool is not required to be rated. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

The county investment pool is not registered as an investment company with the Securities and Exchange Commission (SEC) nor is it an SEC Rule 2a7-like pool. California Government Code statutes and the County Board of Supervisors set forth the various investment policies that the County Treasurer follows. The method used to determine the value of the participant's equity withdrawn is based on the book value, which is amortized cost, of the participant's percentage participation on the date of such withdrawals.

The pool sponsor's annual financial report may be obtained from the Los Angeles County Public Affairs Office, Kenneth Hahn Hall of Administration, 500 W. Temple St, Room 358, Los Angeles, CA 90012.

PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E, FEBRUARY 2008 AND MEASURE LB, JUNE 2016 BOND CONSTRUCTION FUNDS

NOTES TO THE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2019

NOTE 3: BONDED DEBT

Measure E, February 2008

On February 5, 2008, \$440 million in general obligation bonds were authorized by an election held within the District under Proposition 39/Measure E. Proceeds from the sale of the bonds will be used to finance various capital projects, and related costs, as specified in the bond measure provisions.

The outstanding general obligation bonded debt of the District at June 30, 2019 is:

				Amount of	Outstanding
General Obligation Bonds	Date of Issue	Date of Maturity	Interest Rate %	Original Issue	June 30, 2019
Series A - (1)	7/24/2008	6/1/2012 to 6/1/2033	3.59-5.45%	\$ 48,373,981	\$ 15,096,104
Series B - (2) & (5)	12/12/2012	8/1/2013 to 8/1/2049	2.00-5.00%	237,003,695	139,578,695
Series C - (3)*	3/11/2014	8/1/2016 to 8/1/2026	0.66-4.100%	11,825,000	7,850,000
Series F - (4)**	6/25/2015	6/1/2016 to 5/1/2030	2.00-5.00%	20,345,000	17,295,000
Series D	9/7/2016	8/1/2018 to 8/1/2019	1.046-1.269%	3,210,000	1,720,000
Series G ***	11/16/2017	2/1/2018 to 8/1/2034	2.00-5.00%	83,490,000	81,655,000
Total					\$ 263,194,799

^{*} Refunding Bonds 2014 Series C - refunded portions of the Series A (2008) bonds.

- (1) \$23,383,981 of the general obligation bonds were issued as Capital Appreciation Bonds. The capital appreciation bonds were issued with maturity dates of June 1, 2012 through June 1, 2018 and June 1, 2027 through June 1, 2033. Prior to the applicable maturity date, each bond will accrete interest on the principal component. Recognition of accreted interest is accounted for as a component of long-term debt in the District's basic financial statements.
- (2) \$4,827,984 and \$50,630,711 of the general obligation bonds were issued as Capital Appreciation Bonds and Convertible Capital Appreciation Bonds, respectively. The capital appreciation bonds were issued with maturity dates of August 1, 2033 and August 1, 2034. The convertible capital appreciation bonds will convert to current interest bonds that will mature on August 1, 2049. Prior to the applicable maturity date, each bond will accrete interest on the principal component. Recognition of accreted interest is accounted for as a component of long-term debt in the District's basic financial statements. The bonds were issued with a premium of \$23,938,860 of which \$16,534,331 was recorded in

^{**} Refunding Bonds 2015 Series F - refunded portions of the Series A (2008) bonds.

^{***} Refunding Bonds 2017 Series G - refunded portions of the Series B (2008) bonds.

PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E, FEBRUARY 2008 AND MEASURE LB, JUNE 2016 BOND CONSTRUCTION FUNDS

NOTES TO THE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2019

NOTE 3: BONDED DEBT

the Bond Construction Fund for payment of costs of issuance and the District's BAN repayment.

- (3) The general obligation refunding bonds were issued to partially refund the Series A bonds. Proceeds in the amount of \$10,114,154 were deposited in an escrow fund and were used to fund the future required principal and interest payments of the refunded bonds. The defeased debt was paid by the escrow agent on June 1, 2019. \$1,500,000, net of costs of issuance were deposited into the District's Bond Interest and Redemption Fund for debt service.
- (4) The general obligation refunding bonds were issued to partially refund the Series A bonds. Proceeds in the amount of \$23,635,083 were deposited in an escrow fund and were used to fund the future required principal and interest payments of the refunded bonds. The defeased debt was paid by the escrow agent on June 1, 2018.
- (5) The general obligation refunding bonds were issued to partially refund the Series B bonds. Proceeds in the amount of \$83,490,000 were deposited in an escrow fund and will be used to fund the future required principal and interest payments of the refunded bonds. The defeased debt will be redeemed by the escrow agent on August 1, 2022.

The annual requirements to amortize all bonds payable, outstanding as of June 30, 2019, are as follows:

	Accreted			Accreted	ted		
Fiscal Year Ending June 30,	Principal			Interest		Interest	
2020	\$	7,395,000	\$		\$	8,088,539	
2021		8,390,000				7,809,312	
2022		9,270,000				7,453,436	
2023		10,385,000				7,034,911	
2024		11,505,000				6,526,802	
2025-2029		62,916,349		10,543,651		23,299,423	
2030-2034		41,539,506		24,280,493		22,499,225	
2035-2039		17,278,233		6,936,767		39,393,950	
2040-2044		50,150,193		9,484,807		34,066,113	
2045-2049		36,087,508		54,632,491		16,114,850	
2050		8,278,010		12,531,990		494,238	
Total Debt Service	\$	263,194,799	\$	118,410,199	\$	172,780,799	

PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E, FEBRUARY 2008 AND MEASURE LB, JUNE 2016 BOND CONSTRUCTION FUNDS

NOTES TO THE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2019

NOTE 3: BONDED DEBT

Measure LB, June 2016

On June 7, 2016, \$850 million in general obligation bonds were authorized by an election held within the District under Proposition 39/Measure LB. Proceeds from the sale of the bonds will be used to finance various capital projects, and related costs, as specified in the bond measure provisions.

The outstanding general obligation bonded debt of the District at June 30, 2019 is:

	Date of	Date of	Interest	Amount of	Outstanding
General Obligation Bonds	Issue	Maturity	Rate %	Original Issue	June 30, 2019
Series A	9/7/2016	8/1/2017	0.93%	\$ 9,000,000	\$
Series B	9/7/2016	8/1/2013 to 8/1/2046	2.00-5.00%	72,790,000	53,850,000
Total					\$ 53,850,000

The annual requirements to amortize all bonds payable, outstanding as of June 30, 2019, are as follows:

Fiscal Year Ending June 30,	Principal	Interest
2020	\$ 13,260,000	\$ 1,801,900
2021		1,536,700
2022		1,536,700
2023	120,000	1,535,500
2024	190,000	1,532,400
2025-2029	2,200,000	7,479,700
2030-2034	4,835,000	6,904,383
2035-2039	8,395,000	5,835,675
2040-2044	13,515,000	3,714,900
2045-2047	 11,335,000	704,500
Total Debt Service	\$ 53,850,000	\$ 32,582,358

Debt Repayment

The repayment of debt related to the general obligation bonds is accounted for in the District's Bond Interest and Redemption Fund which is part of the District's basic financial statements. The recognition of premiums on bonds is recorded as long-term liabilities in the basic financial statements of the District.

PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E, FEBRUARY 2008 AND MEASURE LB, JUNE 2016 BOND CONSTRUCTION FUNDS

NOTES TO THE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2019

NOTE 4: PURCHASE COMMITMENTS

As of June 30, 2019, the District was committed under various capital expenditure purchase agreements for the bond projects totaling approximately \$75.0 million to be funded through general obligation bond proceeds.

NOTE 5: SUBSEQUENT EVENTS

General Obligation Bond

The District sold \$130.0 million in General Obligation Bonds, Measure LB (2016), Series C on October 23, 2019. The bonds were sold with an interest rate ranging from 3.0% to 5.0% and maturity dates from August 1, 2020 through August 1, 2049. The proceeds of the Series C Bonds will be used to finance certain capital improvements of the District and to pay the costs of issuance of the Bonds.

In addition, the District sold \$67.4 million in General Obligation Series H Refunding bonds on October 23, 2019. The bonds were sold with an interest rate ranging from 1.702% to 2.687% and maturity dates from August 1, 2020 through August 1, 2032. The Refunding Bonds are being issued to refund certain outstanding maturities of the District's General Obligation Refunding Bonds, Measure E (2002), 2012 Series A, of which \$34,060,000 principal amount is currently outstanding, and the District's General Obligation Bonds, Measure E (2008), Refunding 2012 Series B, of which \$137,743,695 principal and denominational amount is currently outstanding and to pay the costs of issuance of the Refunding Bonds. The refunding will result in an estimated present value savings in cash flow of \$8,702,971.

OTHER INDEPENDENT AUDITORS' REPORT



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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Trustees
The Citizens' Oversight Committee
Long Beach Community College District
Long Beach, CA

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) of the Long Beach Community College District (the District), as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) financial statements, and have issued our report thereon dated December 2, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over the Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency or a combination of deficiencies in internal control such that there is a reasonable possibility that a material misstatement of the financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.



Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's Bond Construction Funds' (Measure E, February 2008 and Measure LB, June 2016) financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP Glendora, California

Clifton Larson Allen LLP

December 2, 2019

PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E, FEBRUARY 2008 AND MEASURE LB, JUNE 2016 BOND CONSTRUCTION FUNDS SCHEDULE OF FINDINGS AND RESPONSES

June 30, 2019

There were no findings related to the Bond Construction Funds (Measure E, February 2008 and Measure LB, June 2016) financial statements for the fiscal years ended June 30, 2019 and June 30, 2018.

